

North Dakota Community Corrections Association



Community Service Recidivism Study

Report Created by: Chelsey Williams (NDCCA President)
April 25, 2016

NORTH DAKOTA COMMUNITY CORRECTIONS ASSOCIATION

www.ndcommunityservice.org

Members, Program Titles & Area of Coverage

OFFICERS

Chelsey Williams, President

Greater Grand Forks Community Service & Restitution Program (Grand Forks, ND)
Counties: Grand Forks, eastern half of Nelson, Steele, Traill, and Walsh

Nancy Keating, Vice President

Centre, Inc. (Mandan, ND)
Counties: Burleigh, Morton, McIntosh, Logan, Kidder, Emmons, Oliver, Sheridan, Grant, and Sioux

Vanessa Bayger, Treasurer

Sargent County Community Service (Forman, ND)
County: Sargent

Darnyl Malkowski, Secretary

Dickinson Regional Community Service (Dickinson, ND)
Counties: Adams, Bowman, Billings, Dunn, Hettinger, Golden Valley, Slope and Stark

MEMBERS

Deb Adahl

Lake Region Community Service &
Restitution Program (Devils Lake, ND)
Counties: Benson, northern section of Eddy, western
half of Nelson, Ramsey, and Towner

Joni Anderson

Rehab Service/Community Service Program (Minot, ND)
Counties: Burke, Renville, and Ward

Lacey Dixon

Community Service North Dakota – Williston Region
(Williston, ND)
Counties: Divide, McKenzie, Mountrail, and Williams

Dell Horn

Jamestown Community Service & Restitution Program
(Jamestown, ND)
Counties: Eddy, Foster, Griggs, LaMoure, Stutsman, and
Wells

Darlene Lee

Richland County Community Service (Wahpeton, ND)
County: Richland

Janelle Mairs

Ransom County Community Service (Lisbon, ND)
County: Ransom

Allan Meckle

Heart of America Community Service Program (Rugby,
ND)
Counties: Bottineau, McHenry, Pierce, and *unofficial*
Rolette

Larissa Musgrave

Barnes County Community Service (Valley City, ND)
County: Barnes County

Cara Wood

RESTORE Inc. (Fargo, ND)
County: Cass

I. Introduction to the North Dakota Community Corrections Association (NDCCA)

Mission Statement:

Community Corrections Programs are strategically placed statewide in an effort to enhance community partnerships while providing community based alternatives to detention. The community-based alternatives focus on protecting society, addressing the concerns of crime victims, and providing supervision to offenders in the community.

More specifically, all community service programs are to have a coordinated office which provides:

- *Alternatives to incarceration
- *Repayment to the community for inappropriate or unlawful behavior
- *A positive support system

History:

The first community service program was established in Williston in December of 1991. That program, along with 12 other agencies across the State, has thrived and continues to provide community service opportunities for offenders.

These 13 independent community service agencies are located strategically throughout the State and provide community-based alternatives to detention. The Community Service Agencies provide the opportunity for adult, juvenile, and misdemeanor offenders to perform their court-ordered community service obligations by working at non-profit organizations and the community at large. The ND DOCR Parole/Probation Division allows offenders to perform community service in lieu of paying their program/supervision fees at the rate of \$8.00 for each hour of community service they perform.

The community service agencies established the North Dakota Community Corrections Association in 1995. Representatives from each agency meet at least three times during the year to support one another, have common training, work at developing goals and projects, share ideas and methods to better supervise/monitor offenders and provide for the seamless transfer of clientele from one community service agency to another.

Community service provides a way for offenders to give back to the community for the crimes they committed. Individuals who have given back to the community by giving of themselves through their labor, have experienced a stronger, more positive sense of self-esteem, and an appreciation for restoring to their community something that they had taken away by their actions/crimes.

Community service . . . is giving service to the community.

II. NDCCA Recidivism Study

The NDCCA came together to conduct a study looking at the recidivism rates of participants who are involved in the criminal justice system and were ordered to complete community service through our agencies. The intent of the study is not to determine whether or not community service reduces the probability of recidivism, but to gather the recidivism rates of offenders ordered to perform community service. This is a starting point for the NDCCA to gather information regarding our participants while leaving the option open for future studies to determine the impact of community service on recidivism rates and court sentences.

For the intent and purpose of this study recidivism is defined as *a tendency to relapse into a previous condition or mode of behavior; especially: relapse into criminal behavior.* [Merriam-Webster Dictionary New Edition © 2016]

Method

All member agencies (13) were asked to collect target information of participants who were ordered to perform community service between the dates of July 1, 2015 through December 31, 2015. Participants were asked for permission to use their information and case information for the study, but notified that no personal identifying material would be published. If a participant did not agree to be involved in the study, then their personal/case information were not entered in the spreadsheet. If a participant chose not to disclose their education level or birthdate, then that information was omitted from the spreadsheet but their case information was included. An example of the disclosure is as follows as used by the Greater Grand Forks Community Service & Restitution Program:

___ Additionally, I understand that information pertaining to my case may be used in the future as part of a research study; however, personal identifying information will not be published.
*Clients were asked to initial this statement upon their agreement.

(Image #1)

The target information to be collected included: name, gender, date of birth, education level, case number of judgment ordering community service, referral source, offense level, offense category, number of community service hours ordered, number of community service hours completed at time of case closure, and case closure status. The collected information was entered in an Excel spreadsheet utilized by all NDCCA members and is shown below.

NDCCA Recidivism Study - Grand Forks Region Data Collection July 1, 2015 - December 31, 2015										
Name	Gender	DOB	Education Level	Case Number	Referral Source	Offense Level	Offense Category	Hours Ordered	Hours Completed	Closure Status

(Image #2)

The categories of name, date of birth, hours ordered, and hours completed were entered on a case by case status, but the remaining categories included drop down boxes for NDCCA members to select from to insure a level of cohesiveness. The drop down selections for those categories were:

<u>Gender</u>	<u>Education Level</u>	<u>Referral Source</u>	<u>Offense Level</u>	<u>Offense Category</u>	<u>Closure Status</u>
Male	< High School	Municipal Court	Misdemeanor	Alcohol	Successful
Female	High School	District Court	Felony	DUI	Unsuccessful
	GED	Parole/Probation		Drugs	Open
	College Grad	Drug Court		Violent	Unknown
	Grad. +			Other	
	Unknown				

(Image #3)

Collection

The study had a collection period of six months where NDCCA members entered the target information of all participants ordered community service into the Excel spreadsheet. The collection period time frame started on July 1, 2015 and went through December 31, 2015. After December 31, 2015, NDCCA members were asked to complete the Excel spreadsheet in full including the closure status of each participant which would either be entered as successful, unsuccessful, or open. The determination of *successful* or *unsuccessful* was based on whether or not the participant completed their ordered community service as of December 31, 2015; if the deadline for the participant's community service had not been reached as of December 31, 2015 and they were still in process of performing community service then the closure status was identified as *open*.

Upon completing the Excel spreadsheets, NDCCA members sent their spreadsheets to the Greater Grand Forks Community Service & Restitution Program where the collected data was reviewed, calculated, and categorized in order to be documented in percentages and graphs.

**NDCCA would like to express their appreciation to Samantha Reiling and Kaytlin Avelsgard, who were interning with the Greater Grand Forks Community Service & Restitution Program, as they reviewed all participants/information of the study and calculated all percentages of target information categories.*

Following the end of the collection period, there will be a one year time frame where no action will be taken on the study as that has been deemed the "recidivism" period. The time frame, January 1, 2016 through December 31, 2016, will allow for a greater period of time to be studied for recidivism rates of our participants and criminal offenses.

At the conclusion of the recidivism period, NDCCA members will utilize the North Dakota Courts Records Inquiry website (<http://publicsearch.ndcourts.gov>) and names/dates of birth of collected participants to check if a participant was *convicted* of a criminal offense after the conclusion of their case with agency members and/or within the recidivism period.

III. NDCCA Recidivism Study Conclusion & Outcome

The outcome of the NDCCA Recidivism Study with statistics regarding recidivism will not be completed until after the recidivism period (January 1, 2016 through December 31, 2016) has been closed.

IV. NDCCA Regional Statistics Based on Initial Collected Data

Please see the pages following which contain the calculated/categorized information for each region which was obtained during the collection period of the recidivism study.

Devils Lake (Lake Region Community Service & Restitution Program)

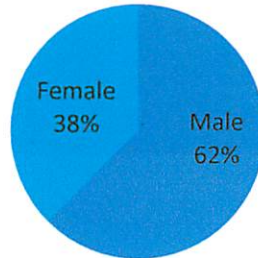
Lake Region Community Service & Restitution Program was unable to partake in the NDCCA Recidivism Study; therefore, information pertaining to participants and case information for this area was not collected.

**All percentages documented in the statics have been rounded to the nearest whole value.*

Bismarck/Mandan (Centre, Inc.)

Centre, Inc. did not collect participant information and/or case information at the start of the collection period (July 1, 2015) due to a misunderstanding of the study/recidivism guidelines/time frames. Upon clarification, collection of participant/case information began on October 26, 2015. During this shorten collection period, Centre, Inc. had a total of 72 participants referred to completed community service.

Gender

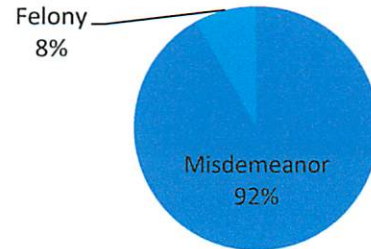


Gender:

Male: 45/72

Female: 27/72

Offense Level



Education Level:

< High School: 12/72

High school: 21/72

GED: 4/72

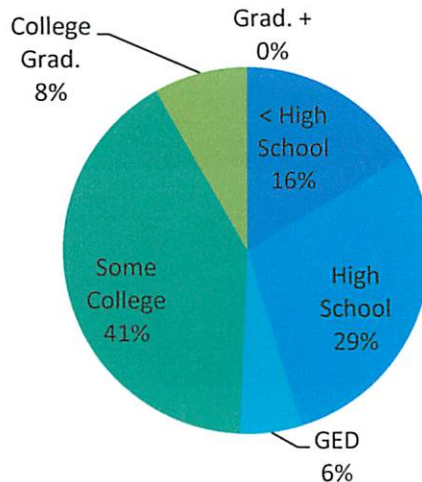
Some College: 29/72

College Grad: 6/72

Grad +: 0/72

Unknown: 0/72

Education Level



Referral Source:

Municipal Court: 1/72

District court: 65/72

Parole/Probation: 5/72

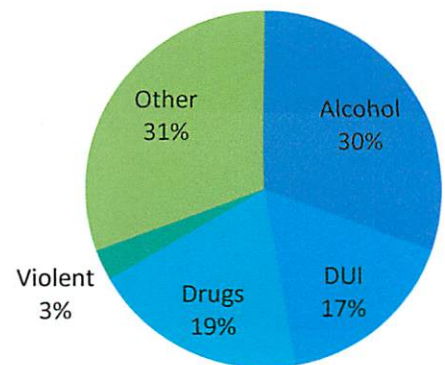
Drug Court: 1/72

Offense Level:

Misdemeanor: 66/72

Felony: 6/72

Offense Category



Offense Category:

Alcohol: 22/72

DUI: 12/72

Drug: 14/72

Violent: 2/72

Other: 22/72

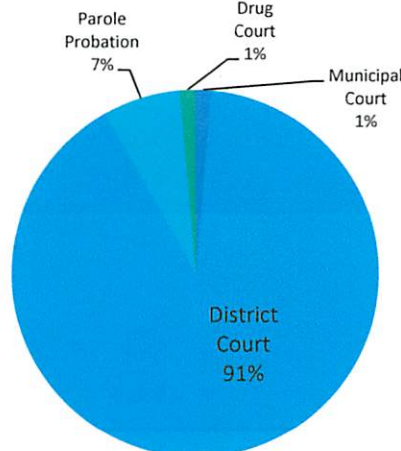
Closure Status:

Successful: 22/72

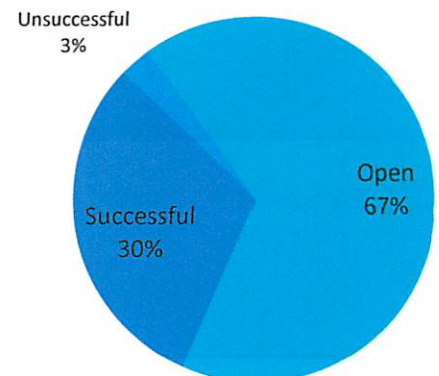
Unsuccessful: 2/72

Open: 48/72

Referral Source



Closure Status



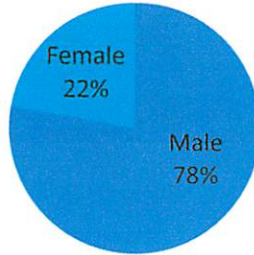
Dickinson (Dickinson Regional Community Service)

Dickinson Regional Community Service had a total of 9 participants referred to complete community service during the collection time frame.

Gender:

Male: 7/9
Female: 2/9

Gender



Offense Level

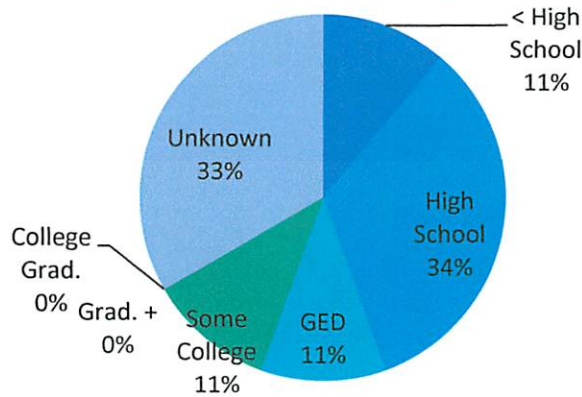
Felony
0%



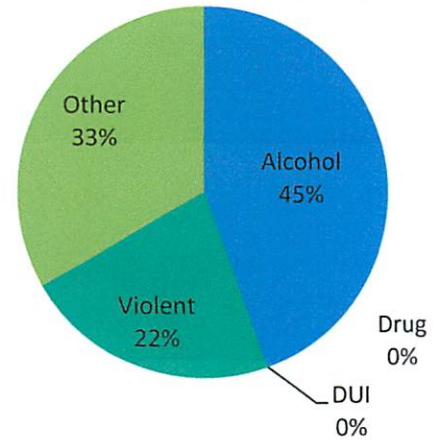
Education Level:

< High School: 1/9
High school: 3/9
GED: 1/9
Some College: 1/9
College Grad: 0/9
Grad +: 0/9
Unknown: 3/9

Education Level



Offense Category



Referral Source:

Municipal Court: 7/9
District court 2/9
Parole/Probation: 0/9
Drug Court: 0/9

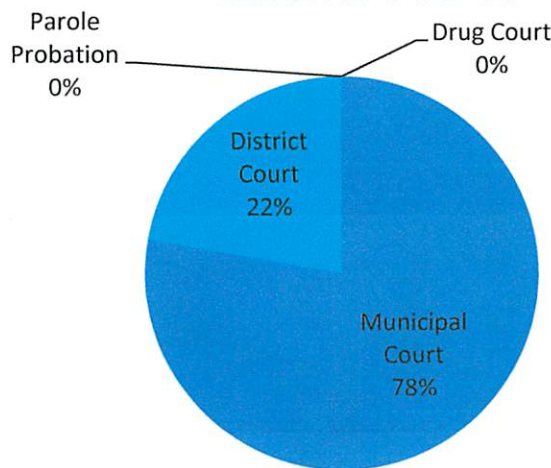
Offense Level:

Misdemeanor: 9/9
Felony: 0/9

Offense Category:

Alcohol: 4/9
DUI: 0/9
Violent: 2/9
Drug: 0/9
Other: 3/9

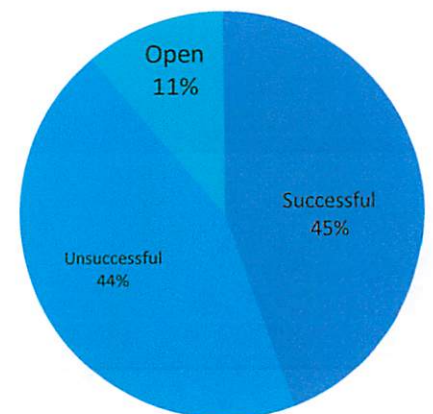
Referral Source



Closure Status

Closure Status:

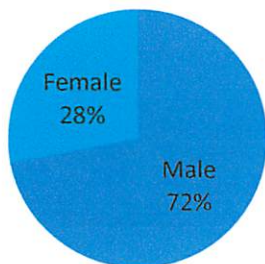
Successful: 4/9
Unsuccessful: 4/9
Open: 1/9



Fargo [Cass County] (RESTORE Inc.)

RESTORE Inc. had a total of 228 participants referred to complete community service during the collection time frame.

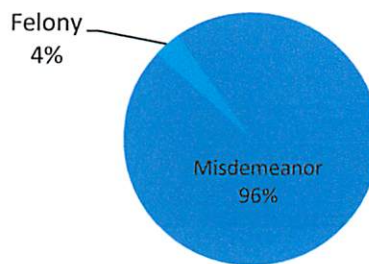
Gender



Gender:

Male: 162/228
Female: 66/228

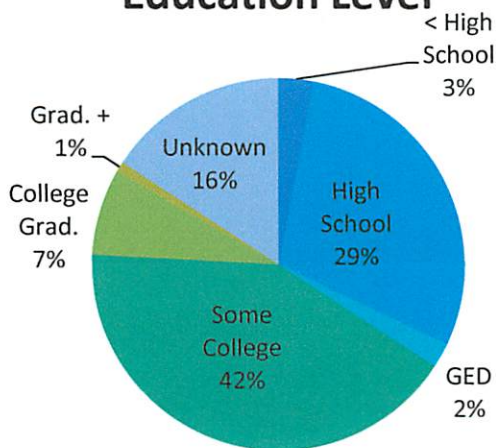
Offense Level



Education Level:

< High School: 7/228
High school: 66/228
GED: 5/228
Some College: 95/228
College Grad: 17/228
Grad +: 2/228
Unknown: 36/228

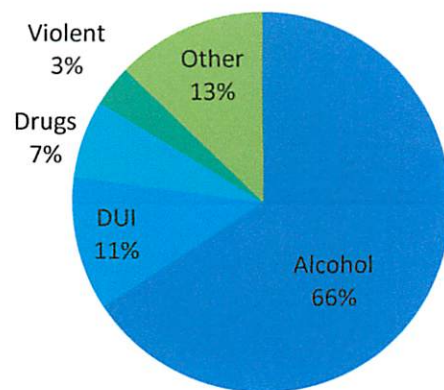
Education Level



Referral Source:

Municipal Court: 181/228
District court: 39/228
Parole/Probation: 8/228
Drug Court: 0/228

Offense Category



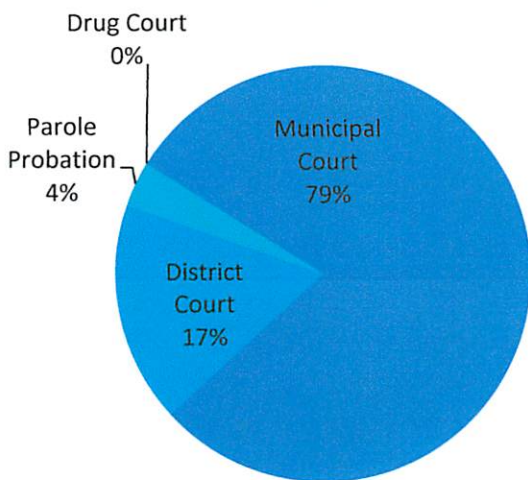
Offense Level:

Misdemeanor: 220/228
Felony: 8/228

Offense Category:

Alcohol: 150/228
DUI: 26/228
Violent: 8/228
Drug: 15/228
Other: 29/228

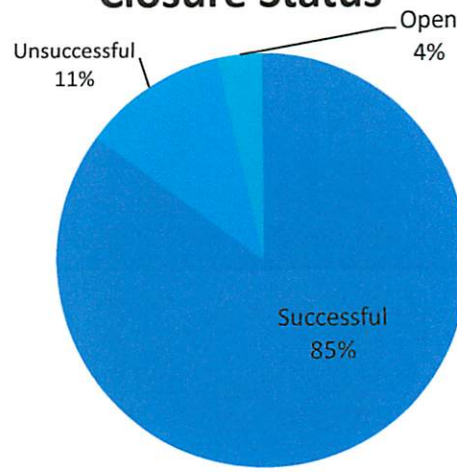
Referral Source



Closure Status:

Successful: 194/228
Unsuccessful: 26/228
Open: 8/228

Closure Status



Grand Forks (Greater Grand Forks Community Service & Restitution Program)

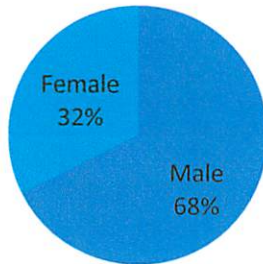
Greater Grand Forks Community Service & Restitution Program had a total of 136 participants referred to complete community service during the collection time frame.

Gender

Gender:

Male: 92/136

Female: 44/136



Education Level:

< High School: 13/136

High school: 28/136

GED: 6/136

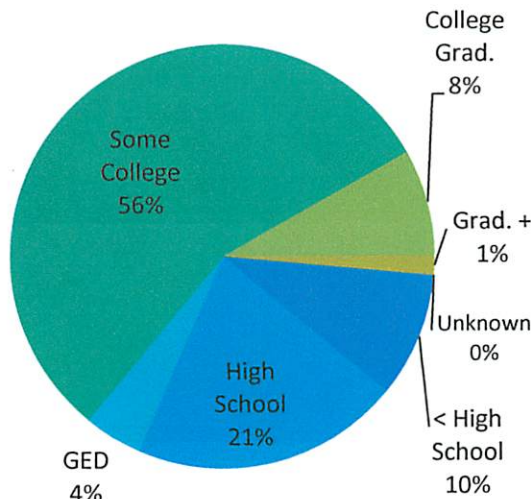
Some College: 76/136

College Grad: 11/136

Grad +: 2/136

Unknown: 0/136

Education Level



Referral Source:

Municipal Court: 31/136

District court: 91/136

Parole/Probation: 14/136

Drug Court: 0/136

Offense Level:

Misdemeanor: 123/136

Felony: 13/136

Offense Category:

Alcohol: 35/136

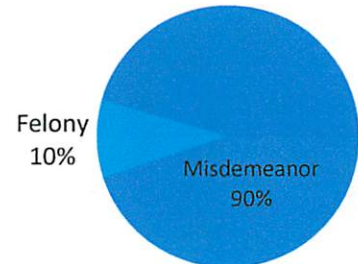
DUI: 43/136

Drug: 21/136

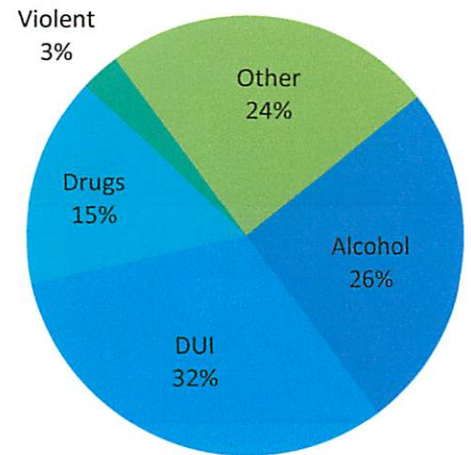
Violent: 4/136

Other: 33/136

Offense Level



Offense Category



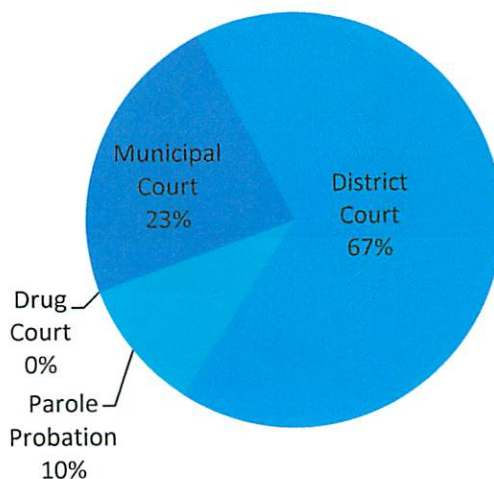
Referral Source

Closure Status:

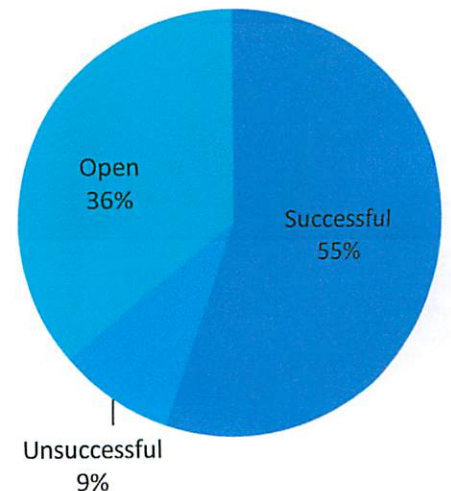
Successful: 75/136

Unsuccessful: 12/136

Open: 49/136



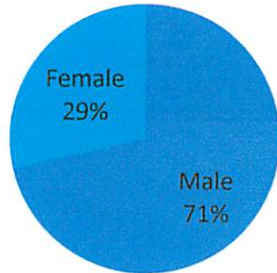
Closure Status



Jamestown (Jamestown Community Service & Restitution Program)

Jamestown Community Service & Restitution Program had a total of 77 participants referred to complete community service during the collection time frame.

Gender

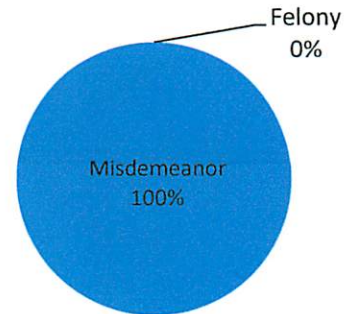


Gender:

Male: 55/77

Female: 22/77

Offense Level



Education Level:

< High School: 9/77

High school: 44/77

GED: 8/77

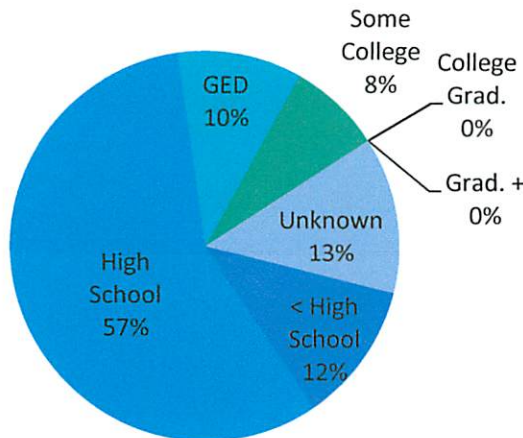
Some College: 6/77

College Grad: 0/77

Grad +: 0/77

Unknown: 10/77

Education Level



Referral Source:

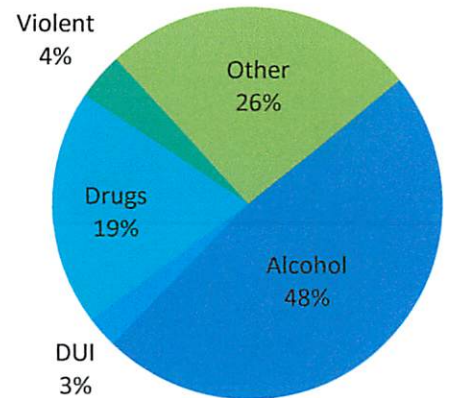
Municipal Court: 24/77

District court: 53/77

Parole/Probation: 0/77

Drug Court: 0/77

Offense Category



Offense Level:

Misdemeanor: 77/77

Felony: 0/100

Offense Category:

Alcohol: 37/77

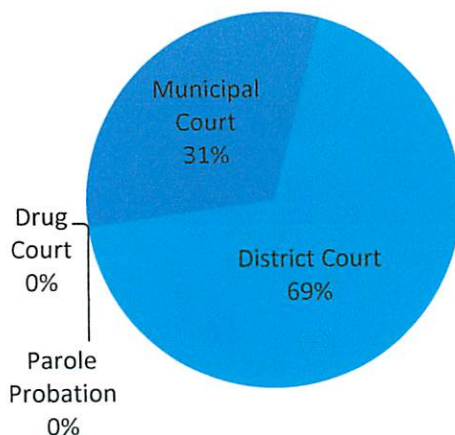
DUI: 2/77

Drug: 15/77

Other: 20/77

Violent: 3/77

Referral Source



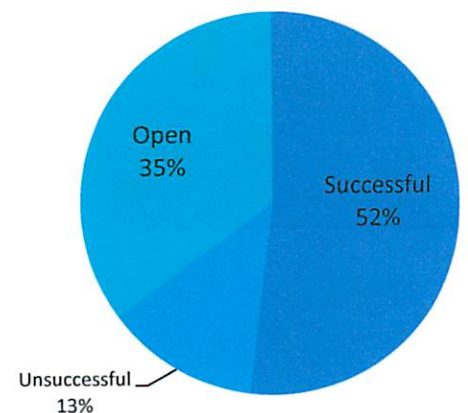
Closure Status:

Successful: 40/77

Unsuccessful: 10/77

Open: 27/77

Closure Status



Minot (Rehab Service / Community Service Program)

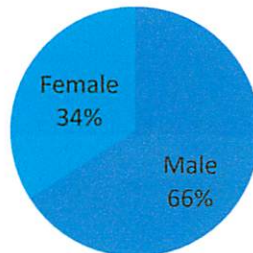
Rehab Service/Community Service Program had a total of 111 participants referred to complete community service during the collection time frame.

Gender

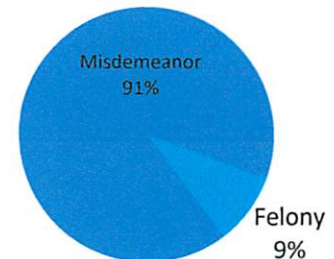
Gender:

Male: 71/111

Female: 40/111



Offense Level



Education Level:

< High School: 16/111

High school: 52/111

GED: 5/111

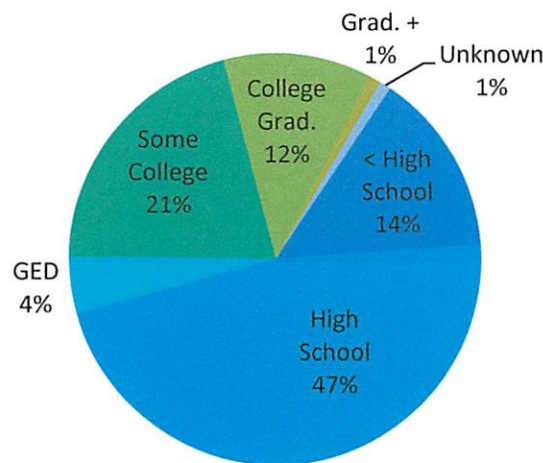
Some College: 23/111

College Grad: 13/111

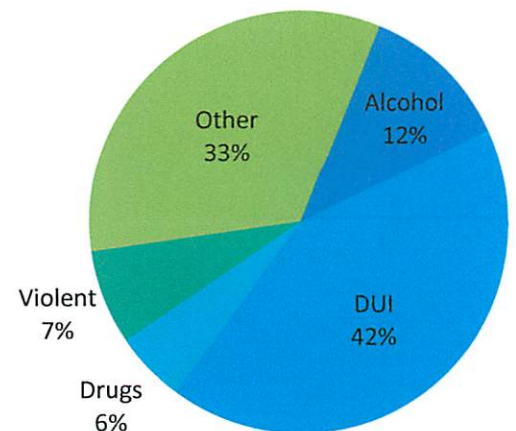
Grad +: 1/111

Unknown: 1/111

Education Level



Offense Category



Referral Source:

Municipal Court: 73/111

District court: 34/111

Parole/Probation: 3/111

Drug Court: 1/111

Offense Level:

Misdemeanor: 101/111

Felony: 10/111

Offense Category:

Alcohol: 13/111

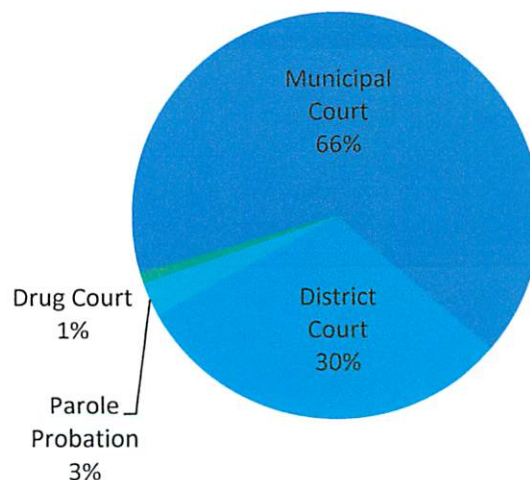
DUI: 47/111

Drug: 6/111

Violent: 8/111

Other: 37/111

Referral Source



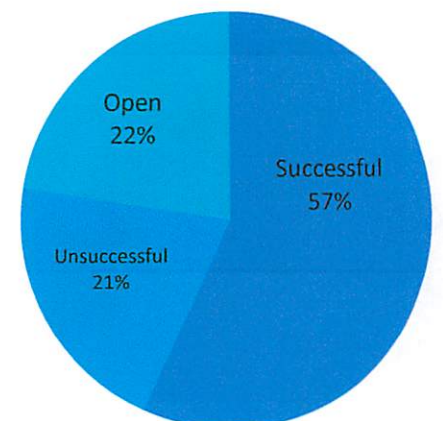
Closure Status

Closure Status:

Successful: 63/111

Unsuccessful: 23/111

Open: 25/111



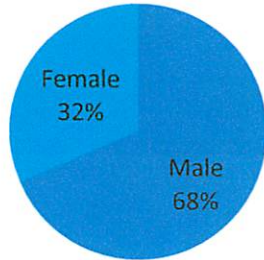
Ransom County (Ransom County Community Service)

Ransom County Community Service had a total of 19 participants referred to complete community service during the collection time frame.

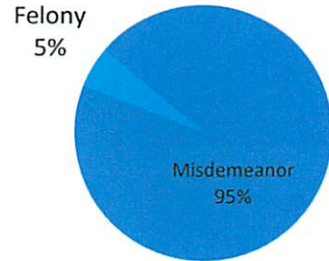
Gender:

Male: 13/19
Female: 6/19

Gender



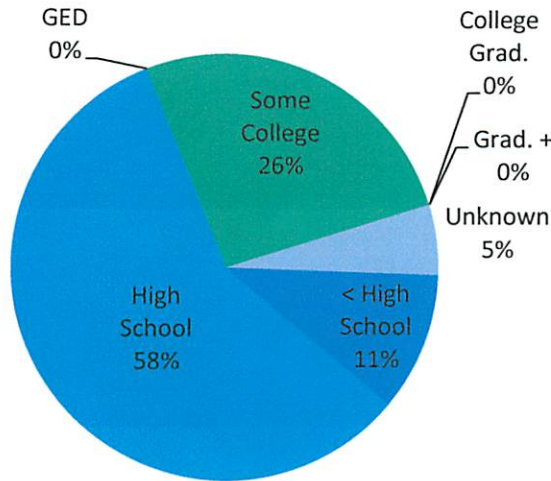
Offense Level



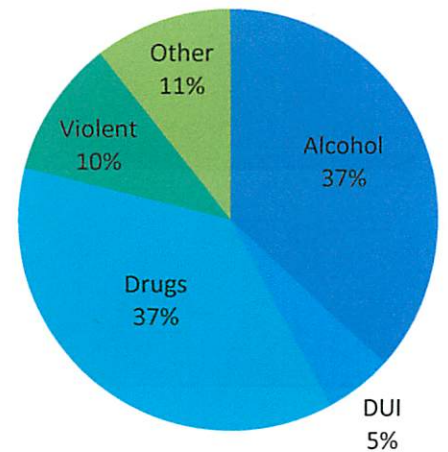
Education Level:

< High School: 2/19
High school: 11/19
GED: 0/19
Some College: 5/19
College Grad: 0/19
Grad +: 0/19
Unknown: 1/19

Education Level



Offense Category



Referral Source:

Municipal Court: 0/19
District court: 19/19
Parole/Probation: 0/19
Drug Court: 0/19

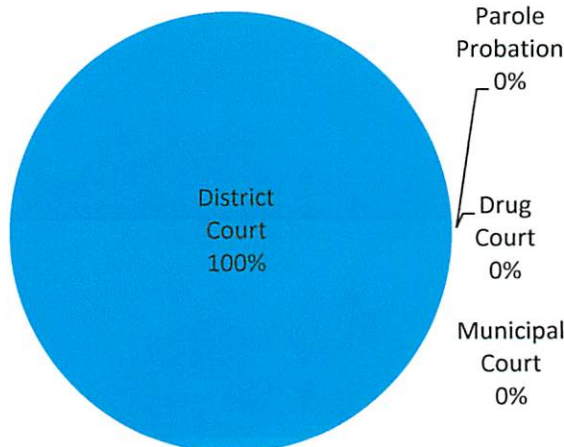
Offense Level:

Misdemeanor: 18/19
Felony: 1/19

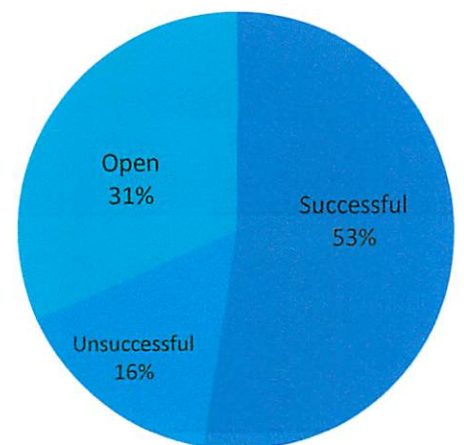
Offense Category:

Alcohol: 7/19
DUI: 1/19
Drug: 7/19
Violent: 2/19
Other: 2/19

Referral Source



Closure Status



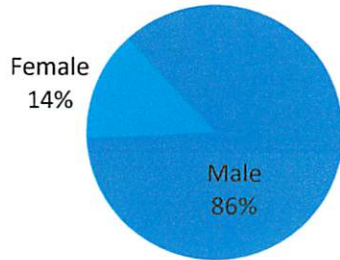
Closure Status:

Successful: 10/19
Unsuccessful: 3/19
Open: 6/19

Rugby (Heart of America Community Service Program)

Heart of America Community Service Program had a total of 58 participants referred to complete community service during the collection time frame.

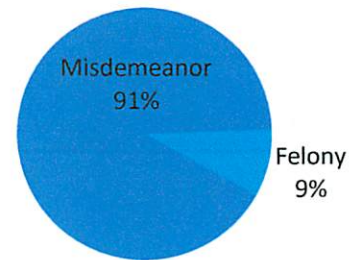
Gender



Gender:

Male: 50/58
Female: 8/58

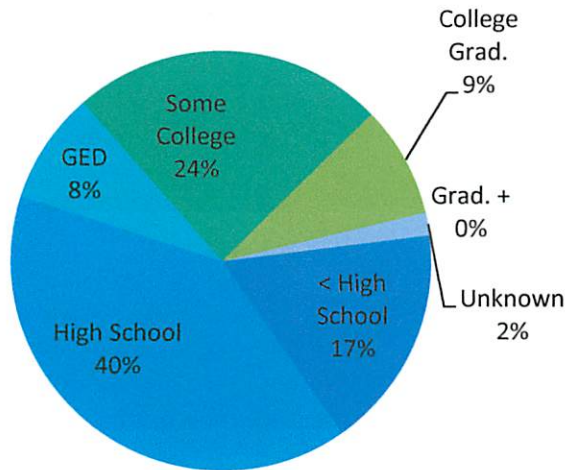
Offense Level



Education Level:

< High School: 10/58
High school: 23/58
GED: 5/58
Some College: 14/58
College Grad: 5/58
Grad +: 0/58
Unknown: 1/58

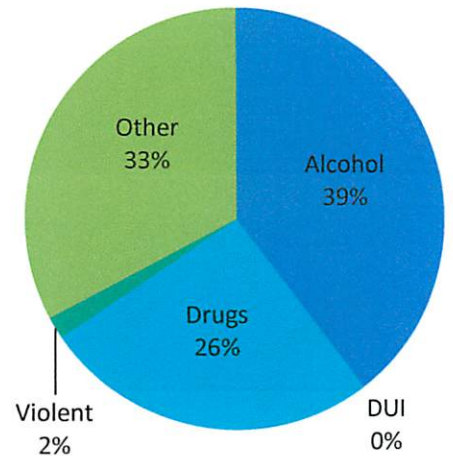
Education Level



Referral Source:

Municipal Court: 5/58
District court: 53/58
Parole/Probation: 0/9
Drug Court: 0/9

Offense Category



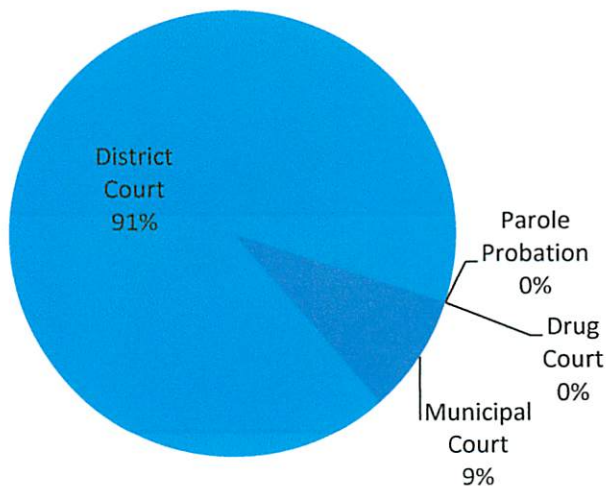
Offense Level:

Misdemeanor: 53/58
Felony: 5/58

Offense Category:

Alcohol: 23/58
DUI: 0/9
Drug: 15/58
Violent: 1/58
Other: 19/58

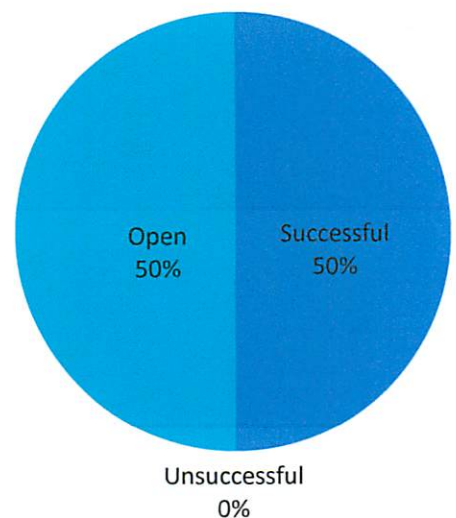
Referral Source



Closure Status:

Successful: 29/58
Unsuccessful: 0/58
Open: 29/58

Closure Status



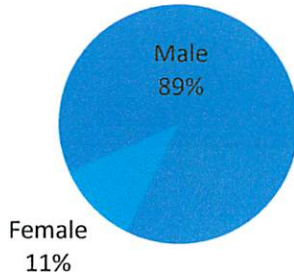
Sargent County (Sargent County Community Service)

Sargent County Community Service had a total of 27 participants referred to complete community service during the collection time frame.

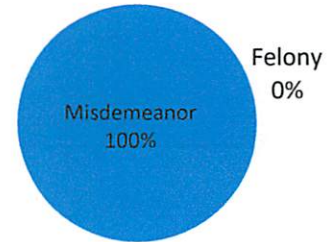
Gender:

Male: 24/27
Female: 3/27

Gender



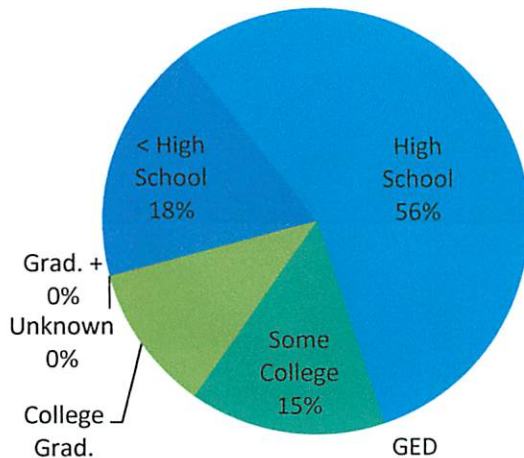
Offense Level



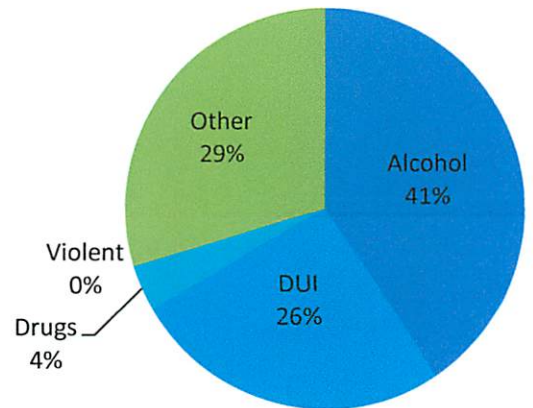
Education Level:

< High School: 5/27
High school: 15/27
GED: 0/27
Some College: 4/27
College Grad: 3/27
Grad +: 0/27
Unknown: 0/27

Education Level



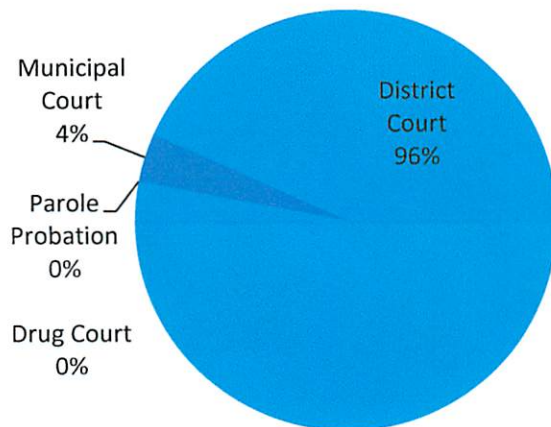
Offense Category



Referral Source:

Municipal Court: 1/27
District court: 26/27
Parole/Probation: 0/27
Drug Court: 0/27

Referral Source



Offense Level:

Misdemeanor: 27/27
Felony: 0/27

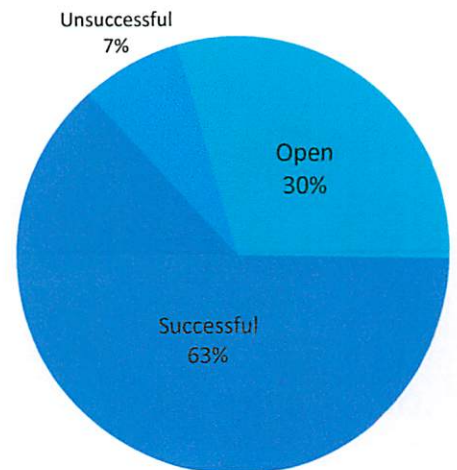
Closure Status

Offense Category:

Alcohol: 11/27
DUI: 7/27
Drug: 1/27
Violent: 0/27
Other: 8/27

Closure Status:

Successful: 17/27
Unsuccessful: 2/27
Open: 8/27



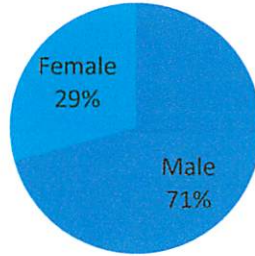
Valley City (Barnes County Community Service)

Barnes County Community Service had a total of 65 participants referred to complete community service during the collection time frame.

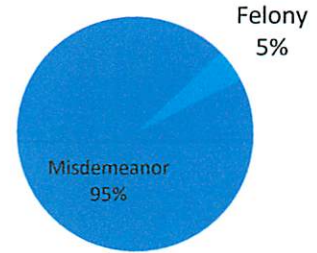
Gender:

Male: 46/65
Female: 19/65

Gender



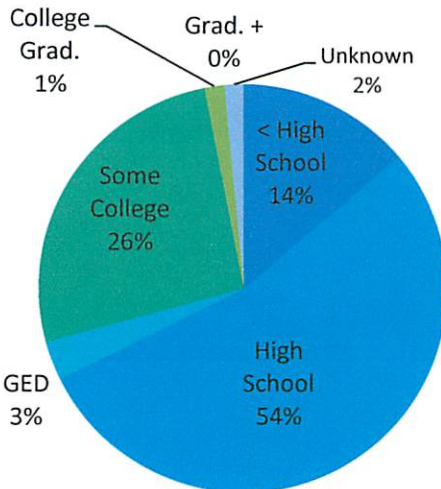
Offense Level



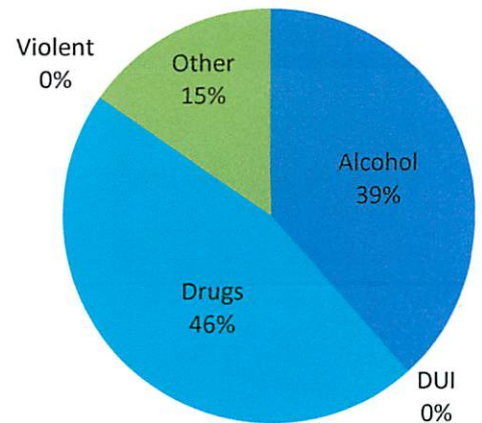
Education Level:

< High School: 9/65
High school: 35/65
GED: 2/65
Some College: 17/65
College Grad: 1/65
Grad +: 0/65
Unknown: 1/65

Education Level



Offense Category



Referral Source:

Municipal Court: 18/65
District court: 47/65
Parole/Probation: 0/65
Drug Court: 0/65

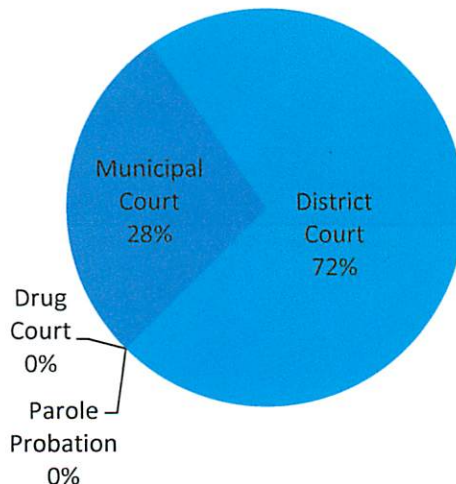
Offense Level:

Misdemeanor: 62/65
Felony: 3/65

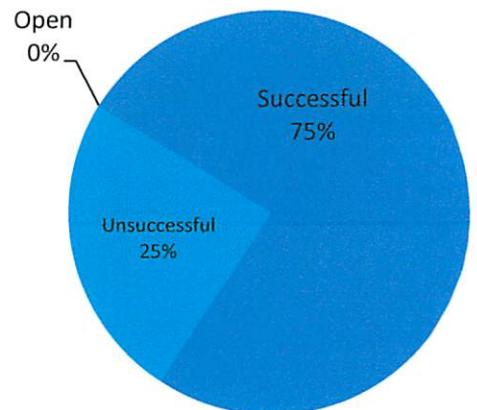
Offense Category:

Alcohol: 25/65
DUI: 0/65
Drug: 30/65
Violent: 0/65
Other: 10/65

Referral Source



Closure Status



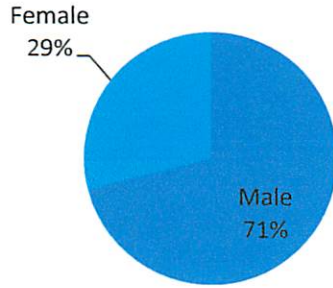
Closure Status:

Successful: 49/65
Unsuccessful: 16/65
Open: 0/65

Wahpeton (Richland County Community Service)

Richland County Community Service had a total of 124 participants referred to complete community service during the collection time frame.

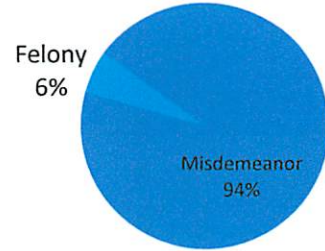
Gender



Gender:

Male: 88/124
Female: 36/124

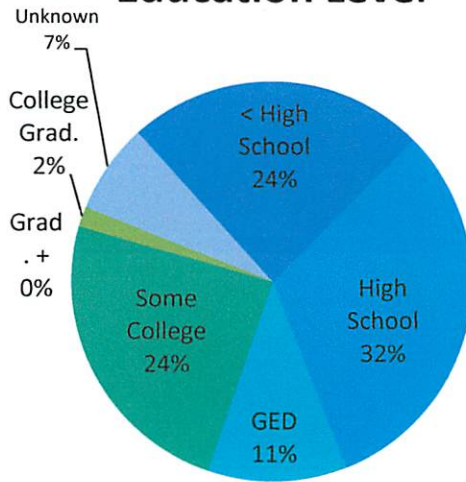
Offense Level



Education Level:

< High School: 30/124
High school: 39/124
GED: 14/124
Some College: 30/124
College Grad: 2/124
Grad +: 0/124
Unknown: 9/124

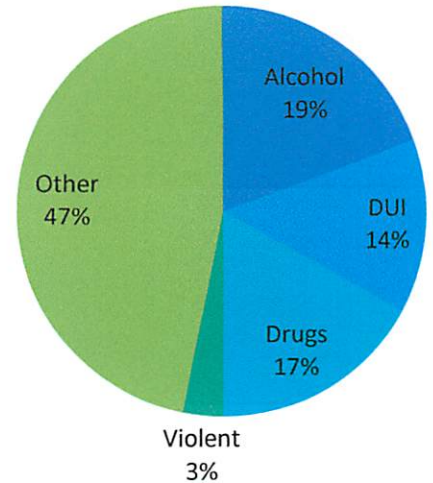
Education Level



Referral Source:

Municipal Court: 54/124
District court: 68/124
Parole/Probation: 2/124
Drug Court: 0/124

Offense Category



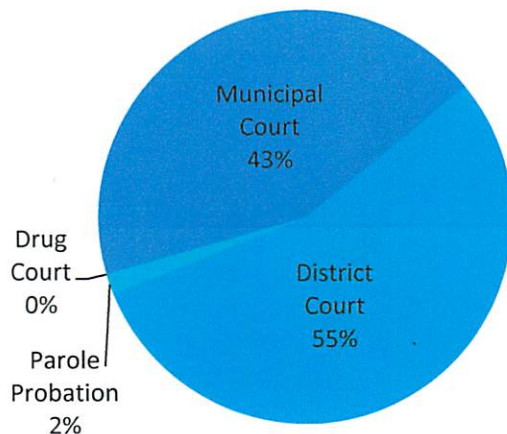
Offense Level:

Misdemeanor: 117/124
Felony: 7/124

Offense Category:

Alcohol: 24/124
DUI: 17/124
Drug: 21/124
Violent: 4/124
Other: 58/124

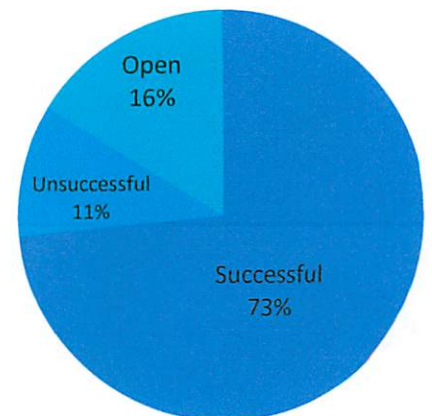
Referral Source



Closure Status:

Successful: 91/124
Unsuccessful: 13/124
Open: 20/124

Closure Status



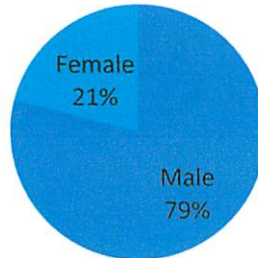
Williston (Community Service North Dakota – Williston Region)

Community Service North Dakota – Williston Region collected participant/case information during the entirety of the collection period; however, a majority of the participants involved with the organization failed to return the disclosure agreement for involvement in the recidivism study. Participants who did not return their disclosure agreement were left out of the study. Due to low number of returned disclosure agreements, this organization only has a total of 19 participants referred to complete community service during the collection time frame entered into the study.

Gender:

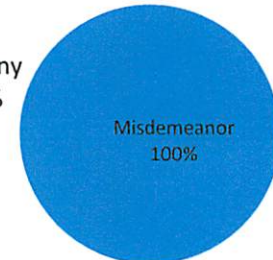
Male: 15/19
Female: 4/19

Gender



Offense Level

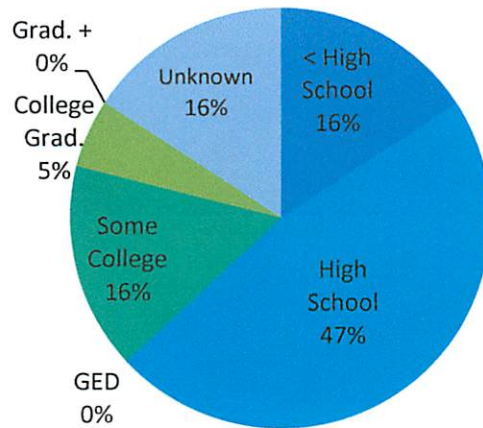
Felony
0%



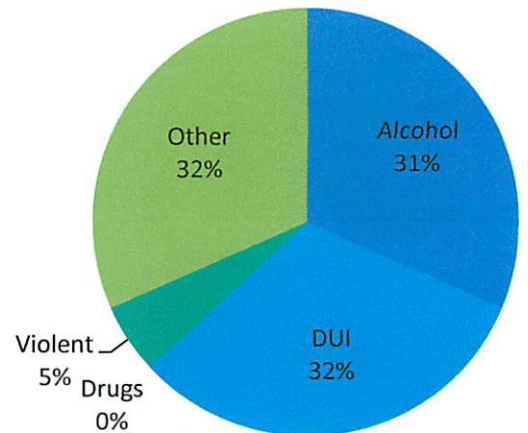
Education Level:

< High School: 3/19
High school: 9/19
GED: 0/19
Some College: 3/19
College Grad: 1/19
Grad +: 0/19
Unknown: 3/19

Education Level



Offense Category



Referral Source:

Municipal Court: 11/19
District court: 8/19
Parole/Probation: 0/19
Drug Court: 0/19

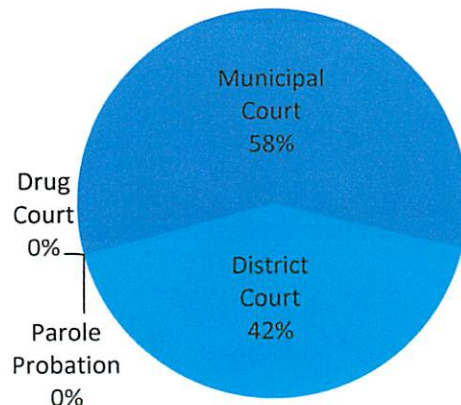
Offense Level:

Misdemeanor: 19/19
Felony: 0/19

Offense Category:

Alcohol: 6/19
DUI: 6/19
Drug: 0/19
Violent: 1/19
Other: 6/19

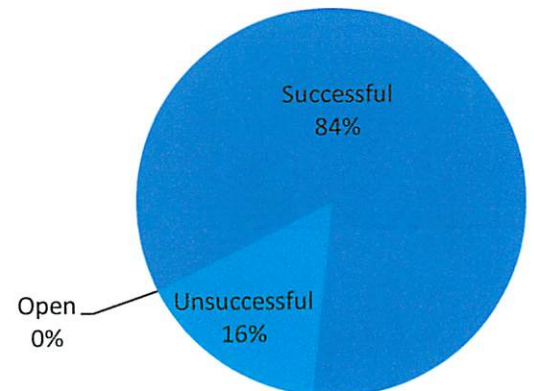
Referral Source



Closure Status

Closure Status:

Successful: 16/19
Unsuccessful: 3/19
Open: 0/19



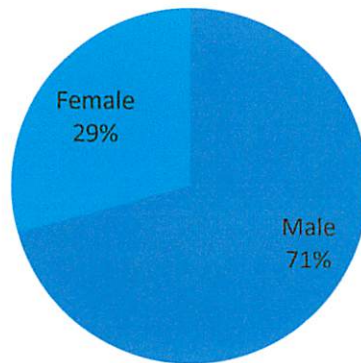
North Dakota Community Corrections Association (ALL REGIONS TOTALED)

There were a total of 945 participants referred to the NDCCA members in order to complete community service during the collection time frame.

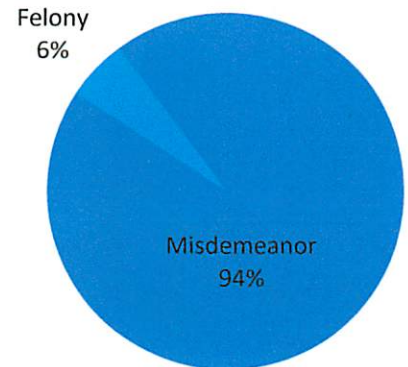
Gender

Gender:

Male: 668/945
Female: 277/945



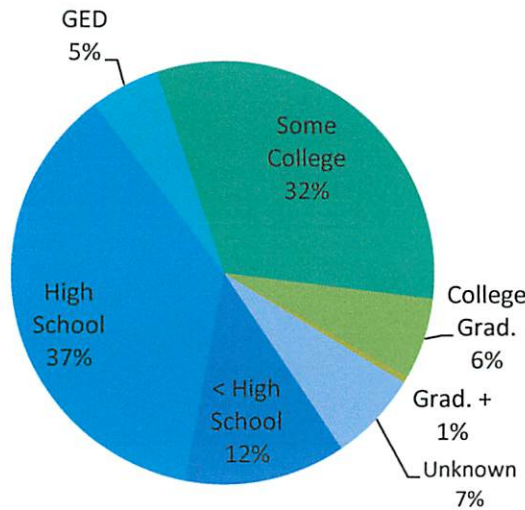
Offense Level



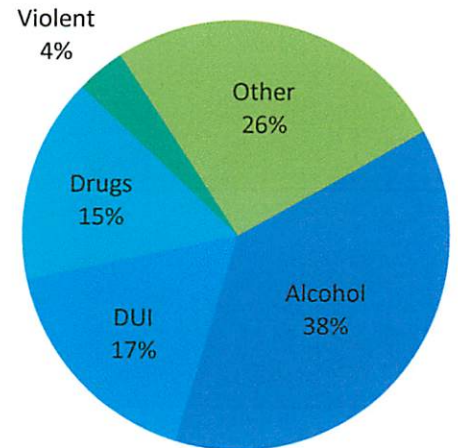
Education Level:

< High School: 117/945
High school: 346/945
GED: 50/945
Some College: 303/945
College Grad: 59/945
Grad +: 5/945
Unknown: 65/945

Education Level



Offense Category



Referral Source:

Municipal Court: 406/945
District court: 505/945
Parole/Probation: 32/945
Drug Court: 2/945

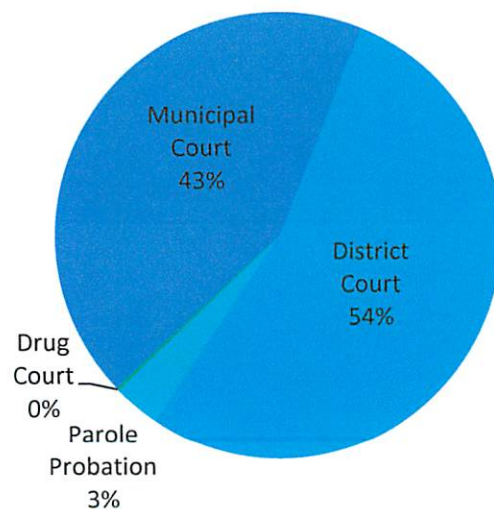
Offense Level:

Misdemeanor: 892/945
Felony: 53/945

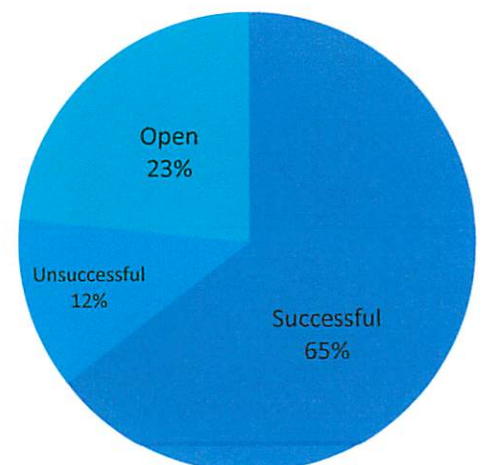
Offense Category:

Alcohol: 357/945
DUI: 161/945
Drug: 145/945
Violent: 35/945
Other: 247/945

Referral Source



Closure Status



Closure Status:

Successful: 610/945
Unsuccessful: 114/945
Open: 221/945